

*Governor's Office of  
Homeland Security & Emergency Preparedness*

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# **Presentation To the Louisiana Recovery Authority**



COL (R) Jeff Smith, CPA  
Director, GOHSEP



# Agenda

- ✓ GOHSEP Overview
- ✓ Overview of PA Process
- ✓ Advance Payments
- ✓ Future Actions
- ✓ Assistance Needed from LRA

Governor's Office



## *Louisiana Office of Homeland Security and Emergency Preparedness (LOHSEP)*

- ✓ Dependent Agency under the State Military Department on August 29, 2005
  - Under SMD LOHSEP were authorized 44 full-time
  - 35 full-time permanent personnel were employed by LOHSEP during Katrina



## *Governor's Office of Homeland Security and Emergency Preparedness (GOHSEP)*

- ✓ State Legislature made the Agency independent of the SMD and moved it under the Office of the Governor on March 1, 2006 as a stand-alone agency with transition completed June 30, 2006.
  - GOHSEP is authorized 100 full-time personnel
  - GOHSEP now employees 89 full-time personnel
  - Due to turnover, GOHSEP lost 20 employees in the last 9 months (to contractors and burnout)
  - Hired over 100 full-time, temporary employees
  - Hiring and training more full-time, temporary employees each day

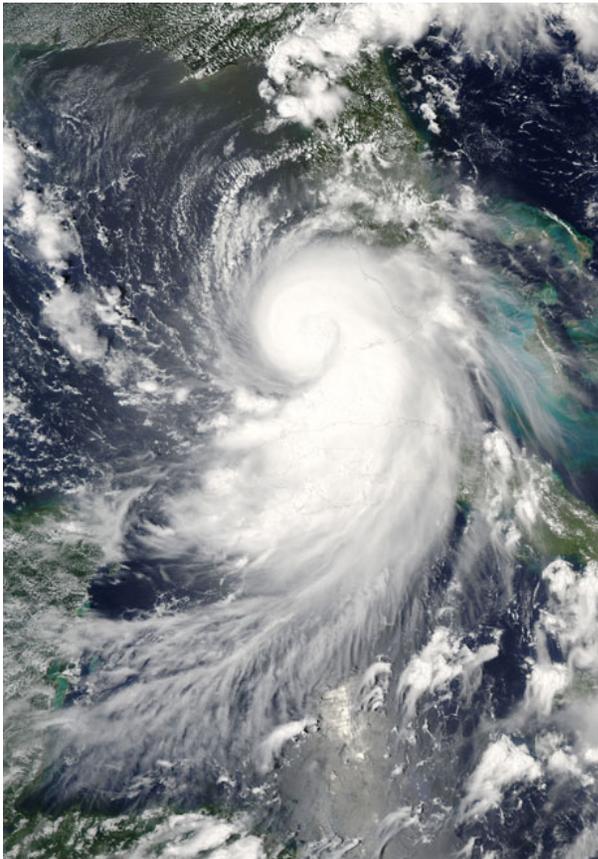


# *GOHSEP Mission*

“The Governor’s Office of Homeland Security and Emergency Preparedness will ensure that the State is prepared to respond to, and recover from, all natural and man-made emergencies. This Office will provide the leadership and support to reduce the loss of life and property through an all-hazards emergency management program of **prevention, mitigation, preparedness, response and recovery.**”



# *Response To Natural Events*



- ✓ Tornadoes
- ✓ Hurricanes
- ✓ Flooding
- ✓ Drought Events
- ✓ Wild Fires
- ✓ Winter Storms
- ✓ Agriculture Events
- ✓ Biological



# *Response To Technological Events*

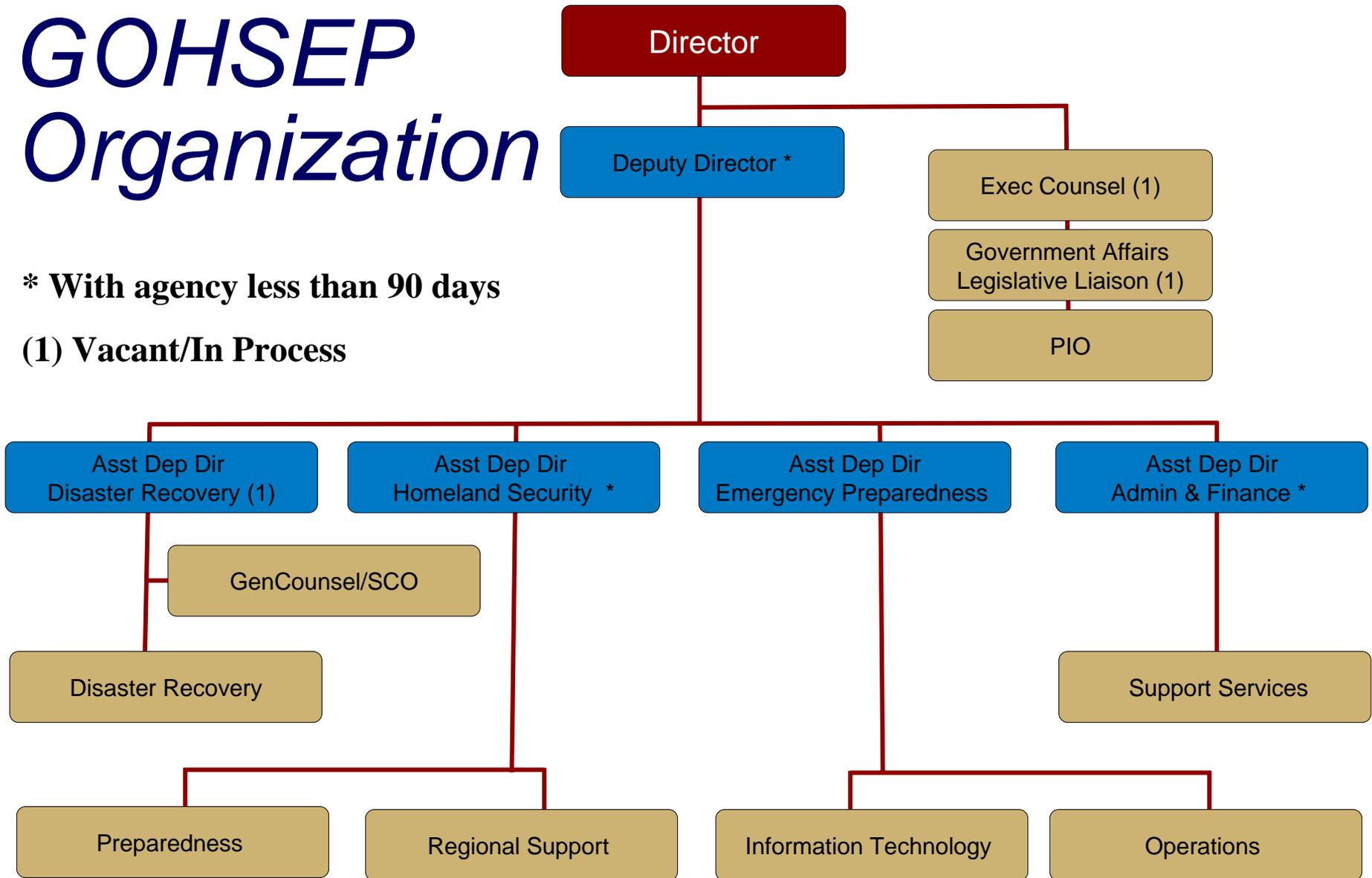


- ✓ Enemy Attack
- ✓ Terrorism
- ✓ Civil Disturbances
- ✓ Oil Spills
- ✓ Hazardous Materials
- ✓ Nuclear Power Plants



# GOHSEP Organization

**\* With agency less than 90 days**  
**(1) Vacant/In Process**





***GOHSEP***

**The Way We  
Operate**



LA Homeland Security & Emergency Preparedness Emergency Operations



STATE OF LOUISIANA  
EMERGENCY OPERATIONS PLAN

GOVERNOR'S OFFICE OF HOMELAND SECURITY  
AND EMERGENCY PREPAREDNESS

15 JUNE 2006  
Master Document

# Emergency Operations Plan (EOP)

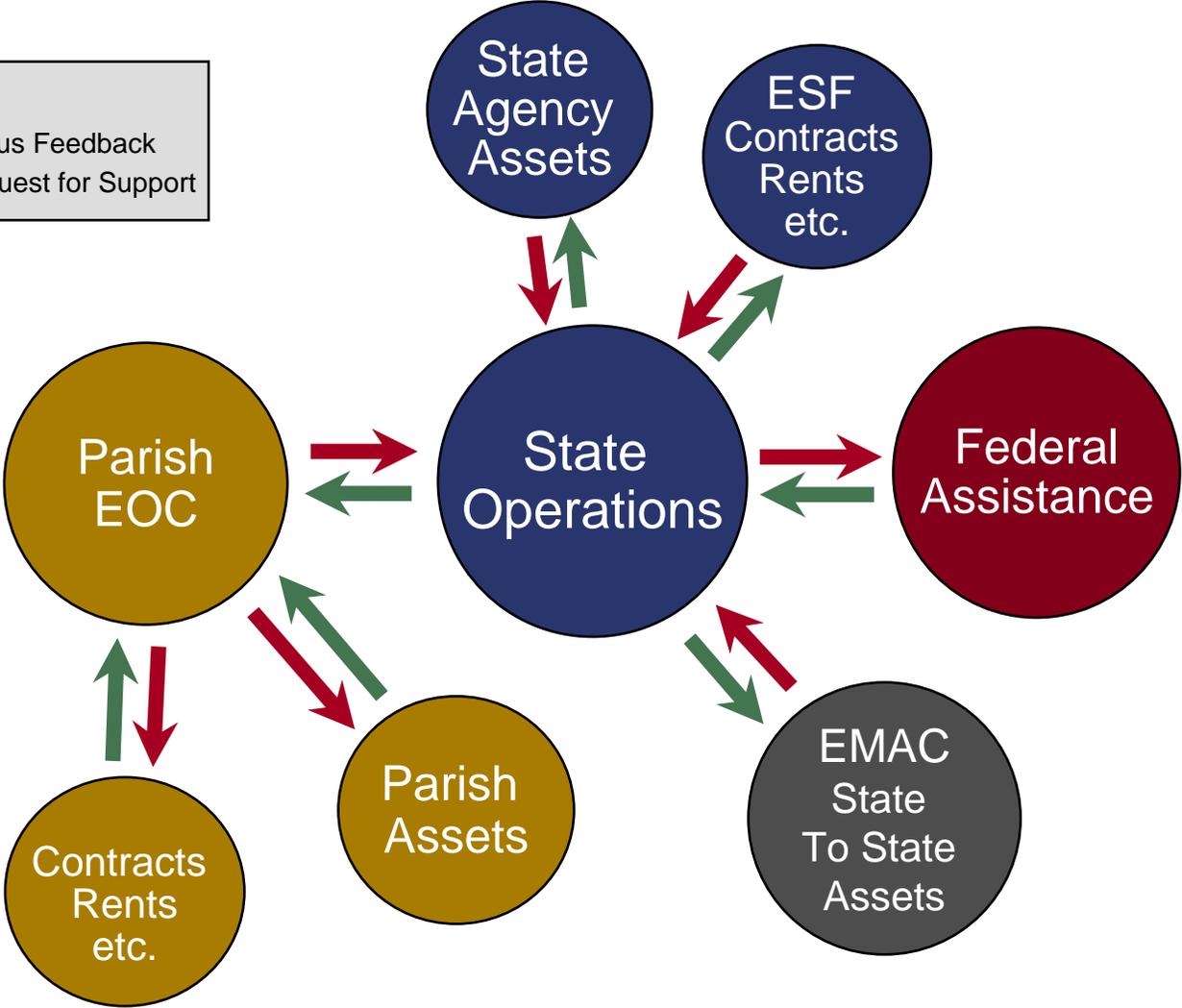
[www.ohsep.louisiana.gov  
/plans/eopindex.htm](http://www.ohsep.louisiana.gov/plans/eopindex.htm)



# Emergency Management Process

**LEGEND**

- Status Feedback
- Request for Support





# Unified Command Group

Unified Commander (Governor)  
Deputy Unified Commander (GOHSEP Director)

Unified Command Staff  
ESF-5, ESF-14 (SCO)  
ESF-15 (Joint Information Center)

Legislative  
Liaison

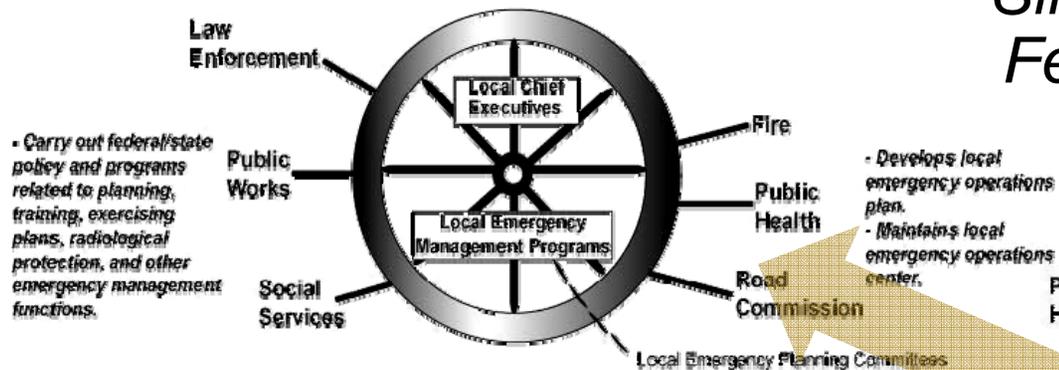
Lead Agency Secretaries	ESF
Secretary of Transportation & Development	ESF- 1 & 3
Superintendent of State Police	ESF-2, 10, 13
The Adjutant General	ESF- 2, 7, 16
Commissioner of Agriculture	ESF- 4 & 11
Secretary of Social Services	ESF- 6
Secretary of Public Safety	ESF- 6
Commissioner of Administration	ESF- 7
Secretary of Health & Hospitals	ESF-8
LSU Health Sciences	ESF-8
Secretary of Wildlife & Fisheries	ESF-9
Secretary of Environmental Quality	ESF-10
Secretary of Natural Resources	ESF-12
Public Service Commission	ESF-12
The Attorney General	ESF-13
Governor's Oil Spill Coordinator	ESF-10



# Emergency Management

## Local

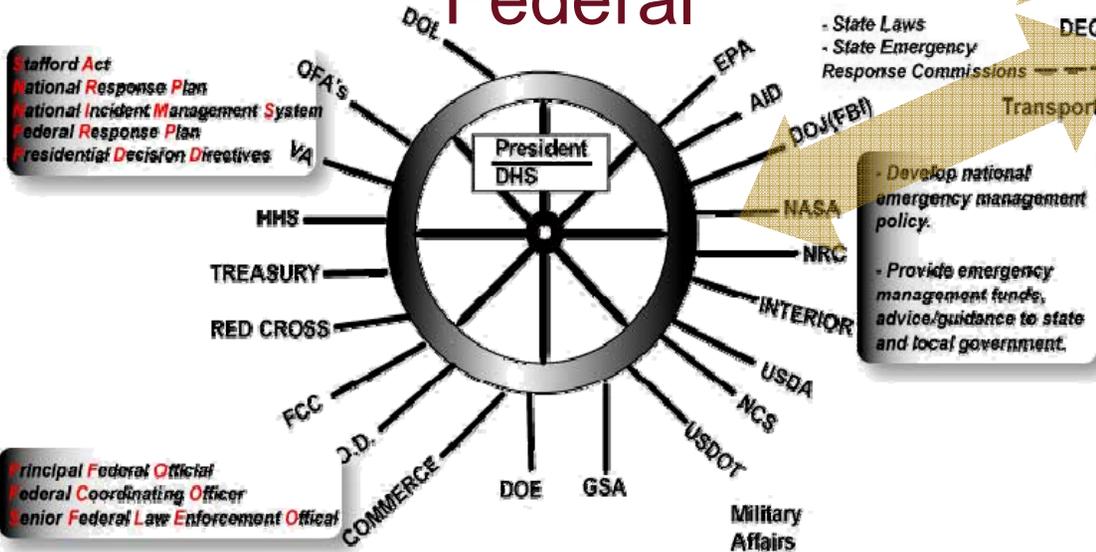
Similarly Organized at the Federal, State & Local level



## State



## Federal



- Principal Federal Official
- Federal Coordinating Officer
- Senior Federal Law Enforcement Official

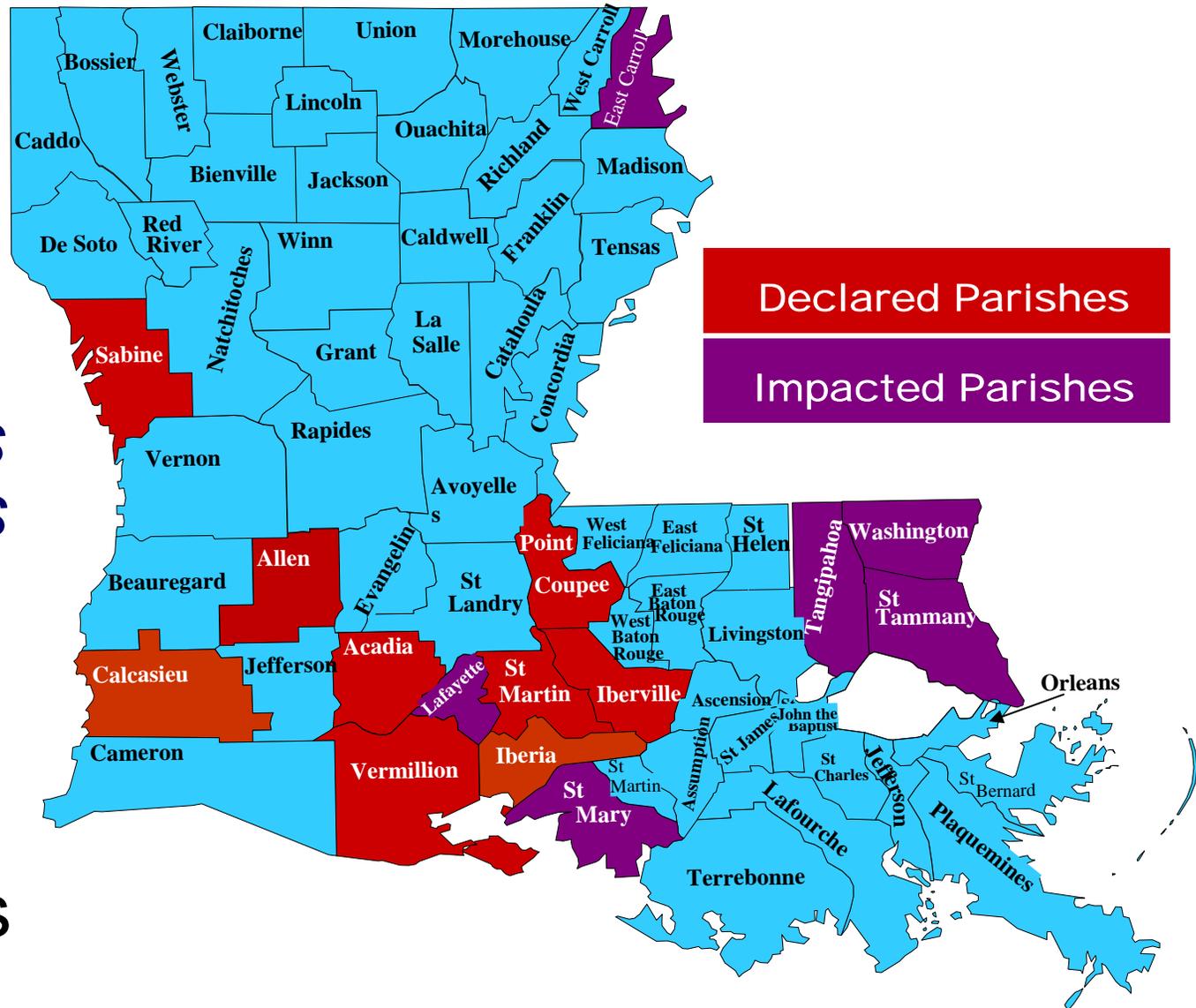


# Ongoing Operations

## State Declaration for New Year's Floods and Tornados

January 2007

PDA Teams dispatched to affected areas





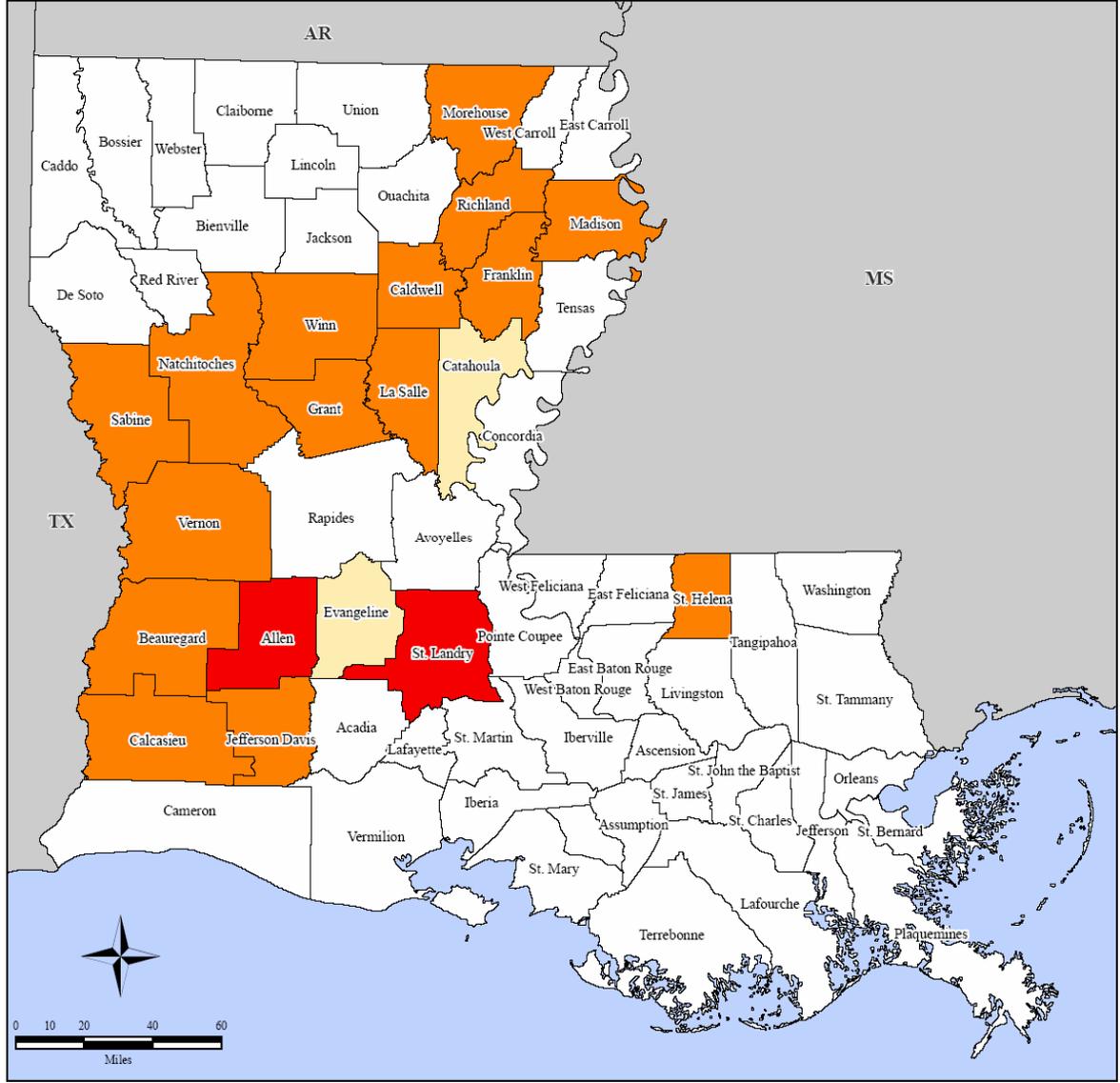
# Ongoing Operations

## 1668 Severe Storms & Flooding

### 11/2/06

**Designated Counties**

- No Designation
- Individual Assistance
- Individual Assistance and Public Assistance
- Public Assistance





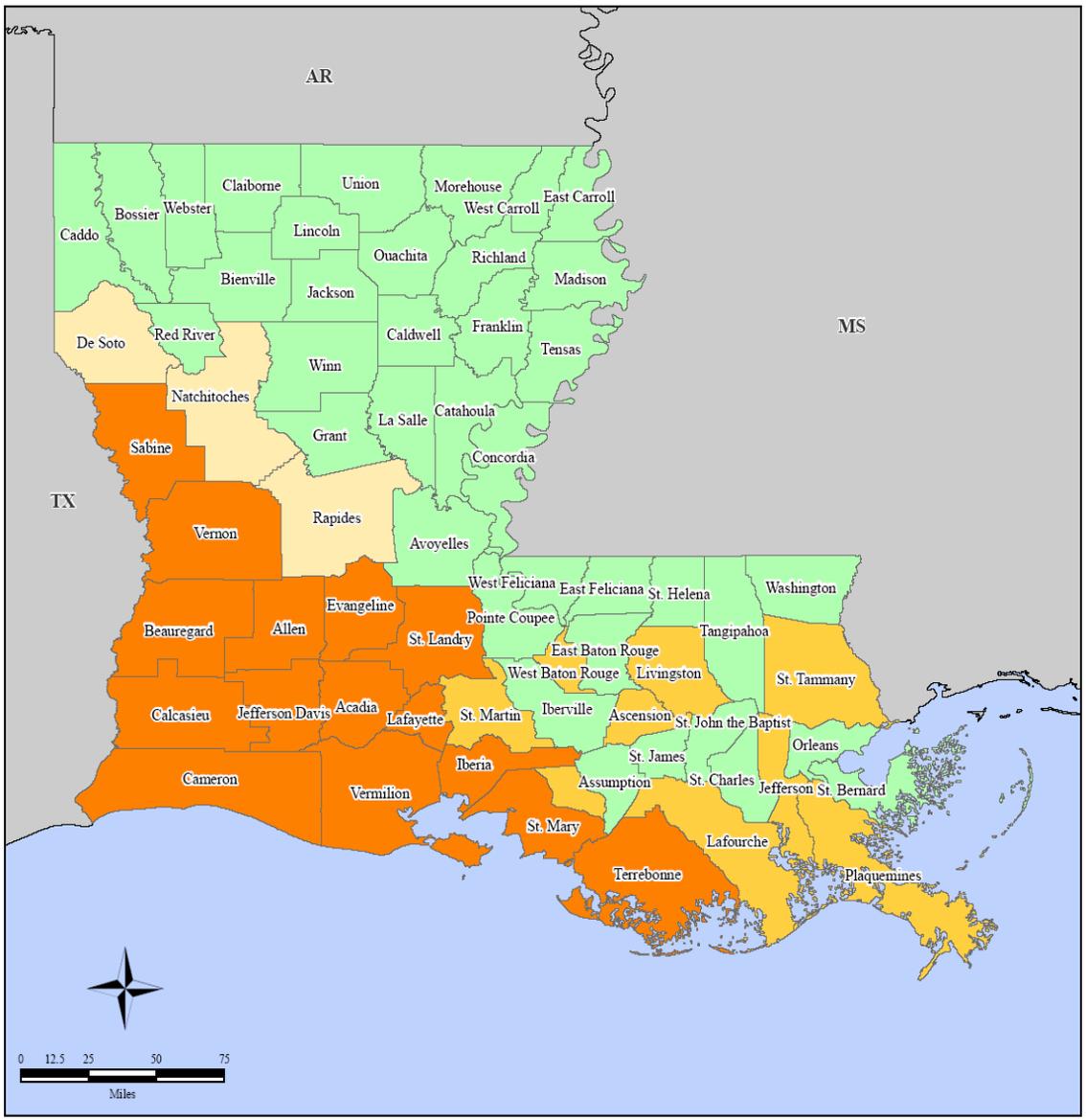
# Ongoing Operations

## 1607 Hurricane Rita

### 9/24/05

	Public Assistance (Categories A and B)
	Public Assistance (All Categories)
	Individual Assistance and Public Assistance (Categories A and B)
	Individual Assistance and Public Assistance

All parishes in the State of Louisiana are eligible to apply for assistance under the Hazard Mitigation Grant Program.





# Ongoing Operations

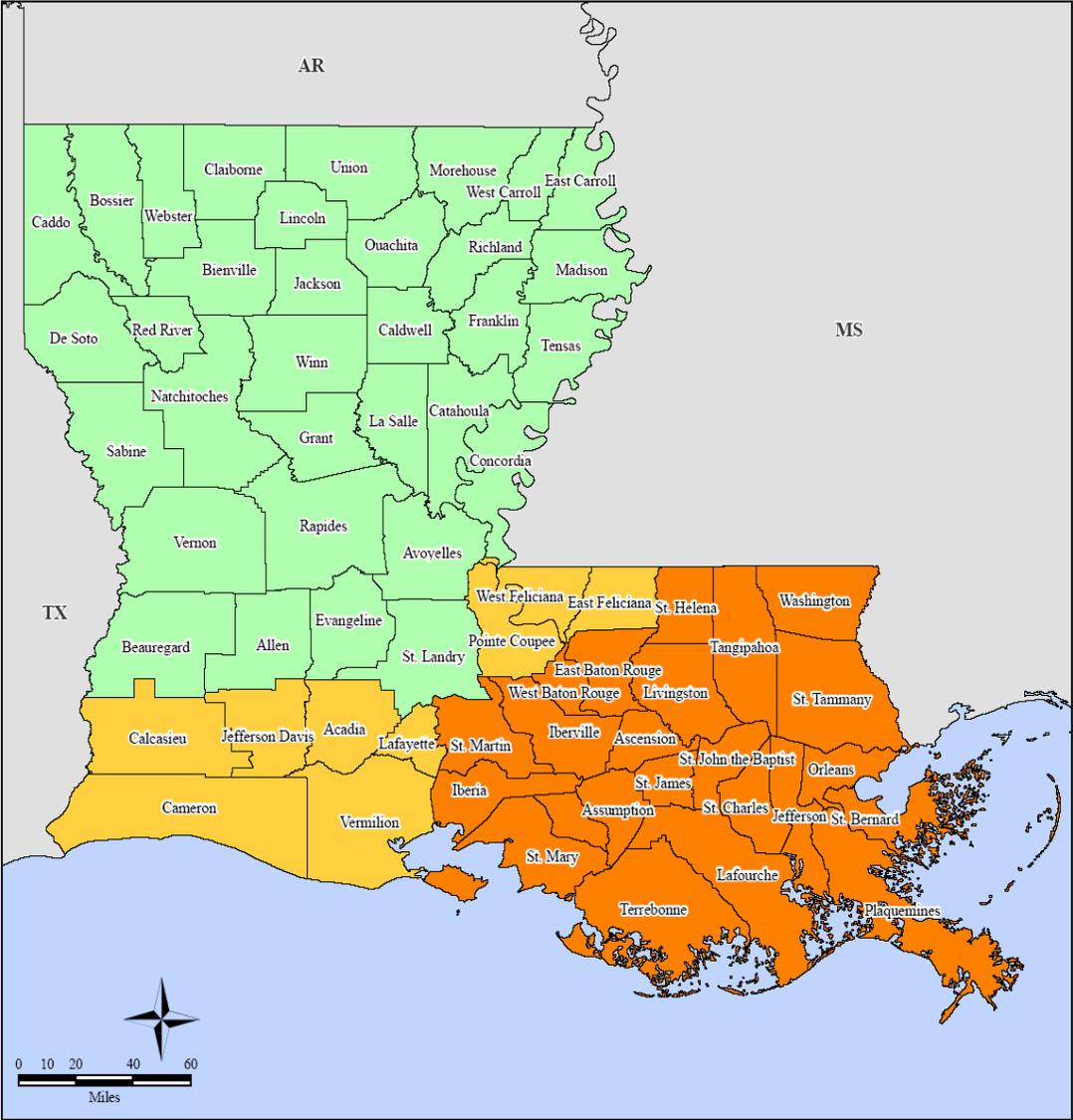
## 1603 Hurricane Katrina

8/29/05

Designated Parishes

- Individual and Public Assistance
- Individual and Public Assistance (Categories A and B)
- Public Assistance (Category B)

All parishes in the State of Louisiana are eligible to apply for assistance under the Hazard Mitigation Grant Program.





# Ongoing Operations

## 1601 Hurricane Cindy

8/23/05

Designated Parishes

-  No Designation
-  Public Assistance (All Categories)

*The following parishes are eligible for the Hazard Mitigation Grant Program: Jefferson, Lafourche, Plaquemines, St. Bernard, and St. Charles.*



A satellite image of Hurricane Katrina, showing a large, well-defined eye and a dense, swirling cloud structure over the Gulf of Mexico. The surrounding landmasses are visible in shades of green and brown.

# Hurricane Katrina

August 29, 2006





# Costliest Atlantic Hurricanes

Total Estimated Property Damage

Source: NOAA

Rank	Hurricane	Year	Cost
1	Katrina	2005	\$100 billion (est. 2005/USD)
2	Andrew	1992	\$43.672 billion (2004 USD)
3	Fifi	1974	\$20 billion (2005 USD)
4	Charley	2004	\$15 billion (2004 USD)
5	Ivan	2004	\$14.2 billion (2004 USD)



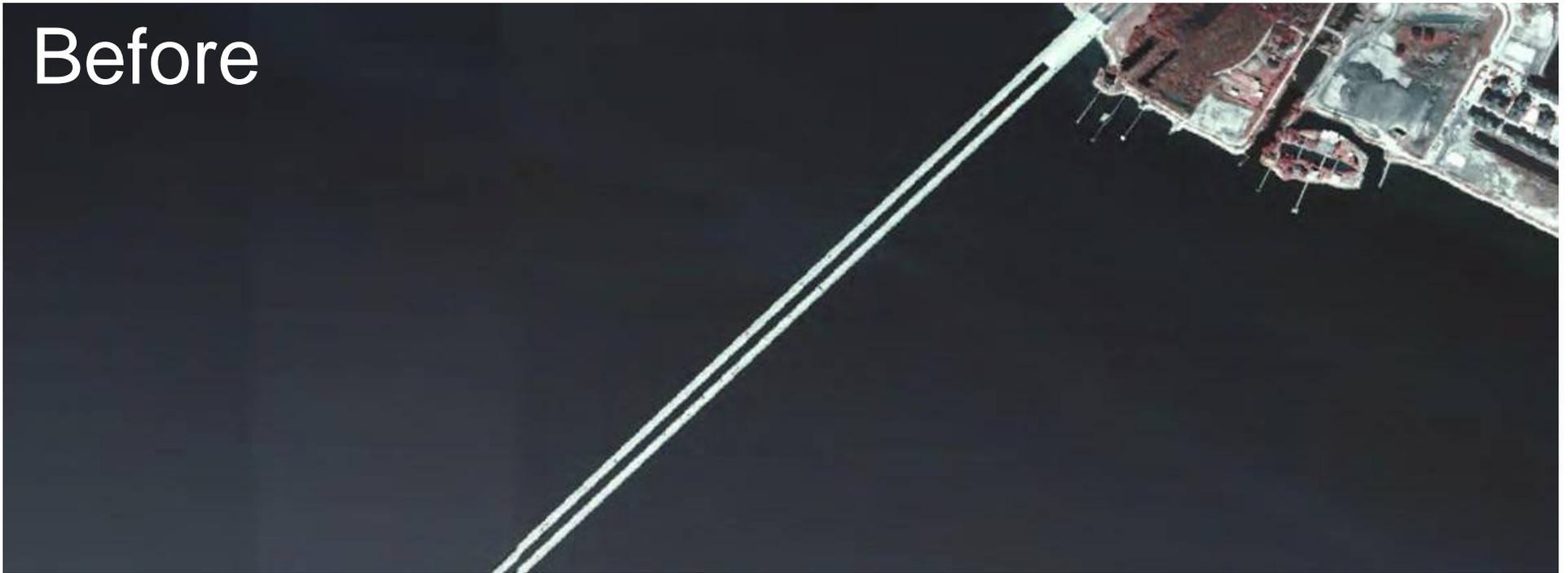


# *U.S. Disasters*

## FEMA Comparative Cost-Share Per Capita

Disaster	FEMA Cost	State Population	Cost Per Capita
Hurricane Katrina (LA) (2005)	\$43 billion	4.5 million	9,500
World Trade Center (2001)	\$7.4 billion	18.976 million	90
Northridge Earthquake (1994)	\$7.0 billion	29.760 million	235
Hurricane Andrew (1992)	\$1.8 billion	12.938 million	139

Before



After

# Public Assistance Overview





## ***Accomplishments***

- ✓ To date, LOHSEP, GOHSEP and its partners – Louisiana Legislative Auditors, State Military Department, Department of Administration, State Inspector General and the Office of the Treasurer has disbursed more than 12,500 payments adding up to more than \$2 billion (\$2,000,000,000) in the hands of applicants



## ***Accomplishments***

- ✓ No other agency in the country has distributed more federal disaster funds as quickly
- ✓ To date 43% of the total obligated FEMA funds for the largest disaster in the history of this country have been disbursed to applicants in 15 months.



## ***FEMA Regulations***

FEMA regulations provide that the Governor's Authorized Representative (GAR) administer the PA Program.

COL (R) Jeff Smith, CPA, is the GAR.



## ***PA Program - Over Arching Concepts***

- ✓ Generally, PA is a reimbursement based program
- ✓ Disbursement of funds must comply with the Federal regulations set forth in 44CFR
- ✓ Is not designed to provide working capital
- ✓ Allows for limited, controlled advances



# ***PA Program - Over Arching Concepts***

## ***FEMA Public Assistance Guide, No. 322***

- ✓ Large projects are funded on documented actual cost.
- ✓ Such monies may not be immediately drawn down by the State. Instead, progress payments are made to the applicant as actual cost are documented.
- ✓ The State is responsible for ensuring that all incurred costs are associated with the approved scope of work and for certifying that work has been completed in accordance with FEMA standards and policies.



## ***PA Process – General Steps***

- ✓ FEMA writes the Project Worksheets (PW).
- ✓ The PW undergoes the FEMA review and approval cycle.
- ✓ FEMA obligates a PW (Line of credit).
- ✓ Applicant proceeds with project.



## ***PA Process – General Steps***

- ✓ Applicant applies to the State for reimbursement with proper documentation
- ✓ State reviews documentation
- ✓ State approves reimbursement
- ✓ State draws money from FEMA
- ✓ State pays applicant.



# ***Grant Processing – Key Points***

## ***FEMA Public Assistance Guide, No. 322***

- ✓ FEMA and the State share responsibility of making PA funds available to applicants.
- ✓ FEMA is responsible for approving projects and making the Federal share of the approved amount (that is, the grant) available to the State through a process known as obligation.
- ✓ Funds obligated by FEMA are available to the State via electronic transfer, but reside in a Federal account until the State awards grants to the applicants.



# ***Grant Processing – Key Points***

## ***FEMA Public Assistance Guide, No. 322***

- ✓ The State must use methods and procedures for payment that minimize the time between the transfer of funds and disbursement by the State in accordance with Federal cash management requirements.
- ✓ FEMA funds should be requested of the State to cover immediate needs of the applicant only. The method of payment to the applicant is dependant on the type of project.

# Advance Payments





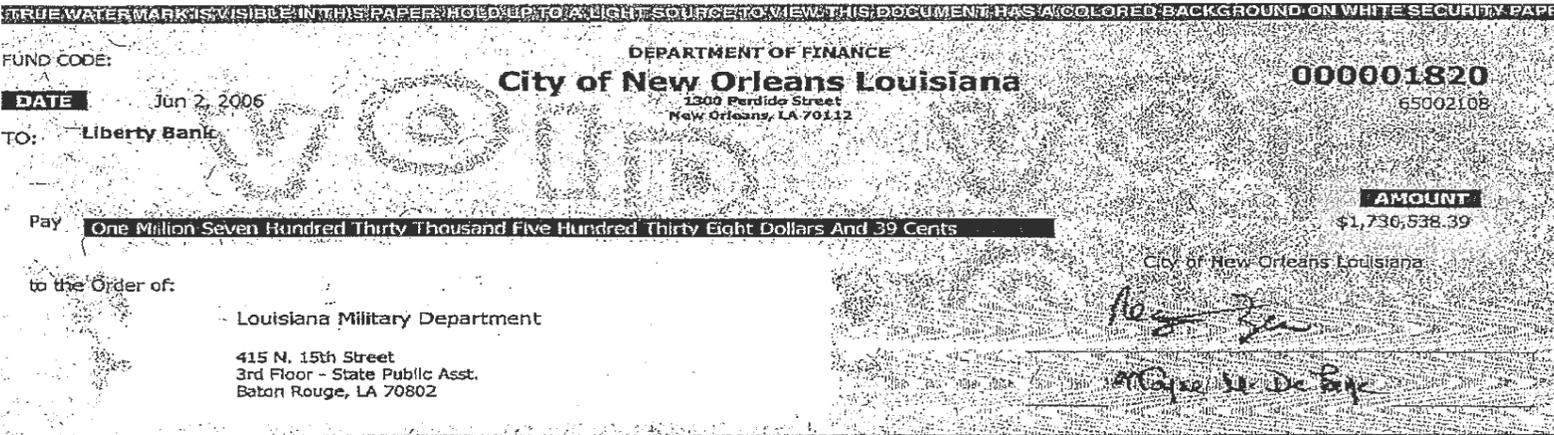
## ***State Advance Policy:***

- ✓ There are two (2) advance policies offered by the State:
  - 10% Blanket Advance for A & E
  - Construction Project Advance



# Applicants cannot collect interest on Federal Funds, including advances

- ✓ Federal regulations require if interest is earned, it must, by Federal Law, be returned to FEMA by the applicant
- ✓ Applicants face danger of imputed interest
- ✓ Increases complexity for applicant



**Future**

**Actions**





## ***Deloitte & Touchee, LLP, Report***

**“The State has insufficient resources and skills to administer a PA program of this size and complexity.”**

***- Deliotte & Touche, LLP***



## ***GOHSEP Response***

- ✓ GOHSEP will apply the State Legislature for additional resources next week



# ***Deloitte & Touchee, LLP, Report***

## ***The report shows GOHSEP has:***

- ✓ \$1.95 Billion disbursed to date
- ✓ No significant issues with inappropriate disbursements
- ✓ Exceeded FEMA standards
- ✓ Been evaluated by benchmarks in excess of 44 CFR requirements
- ✓ Committed to improvement



## ***Deloitte & Touchee, LLP, Report***

### ***The report shows GOHSEP has:***

- ✓ Inadequate staff for the magnitude of disaster
- ✓ Marshaled other State agencies for joint effort
- ✓ Valued delivery of services with accountability over formulized processes and systems
- ✓ Shown continuous enhancement of systems and processes



## ***Seeking further improvement:***

*GOHSEP is seeking additional funding for personal, equipment and technology from the Joint Legislative Committee, which meets next week to provide:*

- ✓ More assistance at the local level.
- ✓ Additional technical personal, insurance specialists, appeals specialists, problem resolution experts, etc.
- ✓ A more comprehensive document management system.
- ✓ Interfaces with various state and federal accounting systems.
- ✓ Improvements to LAPA.com.

**LRA**

**Assistance**

**Needed**





## ***LRA can help!***

- ✓ Publish processes for 10% match
- ✓ Work with Chairman Powell to get key FEMA leaders back to the Baton Rouge to interface with state leadership
- ✓ Talk to Chairman Powell to change FEMA's interpretation of "admin money" (\$20 million)
- ✓ Discuss with Chairman Powell the disinformation FEMA is propagating



## ***LRA can help!***

- ✓ Be an advocate for global match for PA and Mitigation
- ✓ Refer applicant issues and problems to GOHSEP.
- ✓ Work with Chairman Powell in continuing to break the FEMA bottlenecks as outlined in a letter dated Sept. 26, 2006 (Copy provided)



Governor's Office

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